

IMF STAFF DISCUSSION NOTE

## Casting Light on Central Bank Digital Currency

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### IMF Working Paper

A Survey of Research on Retail Central Bank Digital Currency

by John Kiff, Jihad Alwazir, Sonja Davidovic, Aquiles Farias, Ashraf Khan, Tanai Khiaonarong, Majid Malaika, Hunter Monroe, Nobu Sugimoto, Hervé Tourpe, and Peter Zhou

# Retail Central Bank Digital Currency

## Operational Considerations

John Kiff, April 29, 2021

# The Central Bank Digital Currency (CBDC) Landscape

	Retail CBDC	Wholesale CBDC	Synthetic CBDC
Representation of sovereign currency	√	√	√
Backed by monetary authority	√	√	√ /1
Issued by monetary authority	√	√	
Liability of monetary authority	√	√	
Accessible to the general public	√		?
Peer-to-peer transactions	?	?	?
Legal tender or <i>lex monetae</i>	?	?	?
1. Backed by monetary authority deposits or wholesale CBDC			

## Jurisdictions Where Retail CBDC Is Being Explored (as of April 22, 2021)

Where central banks have launched or piloted (or soon will)

<a href="#">Bahamas (fully launched)</a>	<a href="#">Eastern Caribbean (pilot launched)</a>	<a href="#">Jamaica (pilot launch in May)</a>
<a href="#">China (pilot launched)</a>	<a href="#">Ecuador (pilot done &amp; project discontinued)</a>	<a href="#">Uruguay (pilot completed)</a>

Where central banks have done proofs of concepts (or soon will)

<a href="#">Japan (proof of concept in Spring)</a>	<a href="#">Sweden (proof of concept underway)</a>	
<a href="#">Korea (proof of concept started)</a>	<a href="#">Ukraine (proof of concept done)</a>	

Where central banks are in advanced stages of research and development

<a href="#">Canada</a>	<a href="#">Russia (latest report)</a>	<a href="#">United States</a>
<a href="#">Euro Area</a>	<a href="#">United Kingdom</a>	

Where central banks are still in the exploratory stages

<a href="#">Australia</a>	<a href="#">Iceland</a>	<a href="#">Norway</a>
<a href="#">Brazil</a>	<a href="#">India</a>	<a href="#">Pakistan</a>
<a href="#">Chile</a>	<a href="#">Indonesia</a>	<a href="#">Philippines</a>
<a href="#">Curaçao en Sint Maarten</a>	<a href="#">Israel</a>	<a href="#">South Africa</a>
<a href="#">Czech Republic</a>	<a href="#">Kenya</a>	<a href="#">Switzerland</a>
<a href="#">Denmark</a>	<a href="#">Kuwait</a>	<a href="#">Thailand</a>
<a href="#">Eswatini</a>	<a href="#">Madagascar</a>	<a href="#">Trinidad and Tobago</a>
<a href="#">Finland</a>	<a href="#">Malaysia</a>	<a href="#">Tunisia</a>
<a href="#">Ghana</a>	<a href="#">Mauritius</a>	<a href="#">Turkey (update)</a>
<a href="#">Haiti (Bitkòb)</a>	<a href="#">Morocco</a>	
<a href="#">Hong Kong SAR</a>	<a href="#">New Zealand</a>	

Where central banks have explored or are exploring issuing retail CBDC  
(according to reputable news sources)

<a href="#">Bahrain</a>	<a href="#">Kazakhstan</a>	<a href="#">Palestine</a>
<a href="#">Egypt</a>	<a href="#">Lebanon</a>	<a href="#">Rwanda</a>
<a href="#">Iran</a>	<a href="#">Macau</a>	

# Central Bank Motivations for Issuing CBDC

<b>Emerging Market &amp; Developing Economies</b>	<b>Advanced Economies</b>
Financial digitalization and inclusion	Enhancing payment system competition
Reducing physical cash costs and risks (resilience)	In face of declining cash usage
Reducing dollarization	Distributing stimulus payments
Improving monetary policy effectiveness: targeted policy, accessing granular real-time payments data, breaking through lower zero bound on policy rates	
Retain monetary sovereignty, including to derail global stablecoin adoption	
Cross-border payment efficiency (e.g., remittances)	

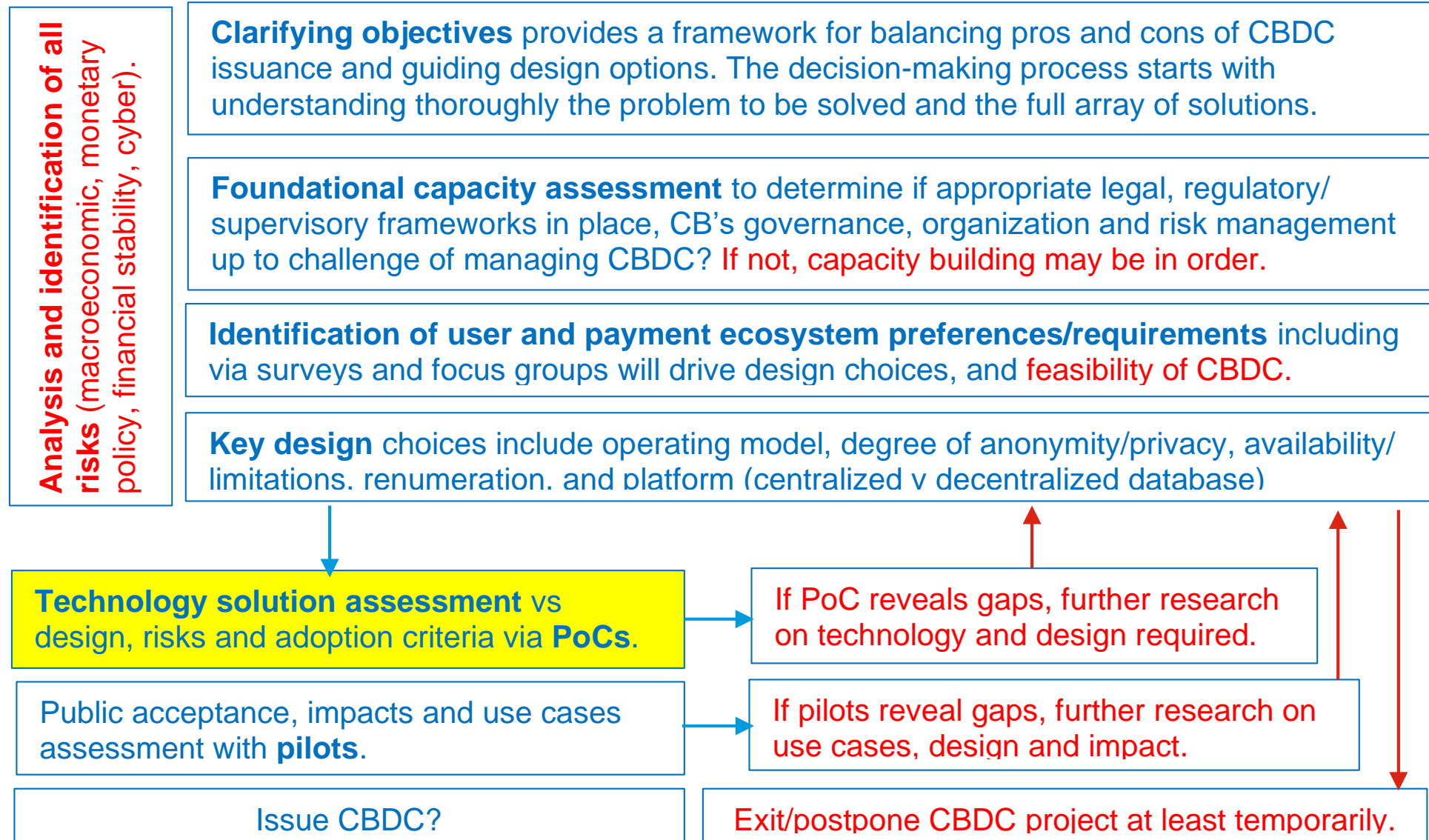
# Risks of Issuing CBDC

- CBDC could affect **financial stability and banking intermediation** if it competes with bank deposits.
  - Banks could also increase their reliance on wholesale funding, with implications for funding cost and stability, and market discipline.
  - Several suggestions have been put forward to control potential banking sector disintermediation, including holding/transaction limits, variable interest rates/fees, and restricted conversion modalities.
- **CBDC may increase bank run risks** by offering a readily available, safe, and liquid alternative to deposits, depending on the CBDC's design.
- CBDC could affect the **transmission of monetary policy**.
- **CBDC of reserve currency countries** available across borders could increase **currency substitution** (“dollarization”).

# Design Considerations

- **Availability and limitations:** Decisions have to be made about who can hold CBDC, limits on holding/transaction size, offline availability and convertibility limits.
- **Privacy and transparency:** Financial integrity, privacy and transparency requirements need to be balanced.
- **Interest-bearing:** CBDC could be remunerated to modulate demand or enhance monetary policy transmission. Even if not interest bearing at first, capacity should be incorporated into design.
- **Programmability:** Point-of-sale tax payments, integration with physical devices or IoT applications, or automate distribution of economic relief based on specific demographic or other characteristics.
- **Ledger (de)centralization:** If a decentralized platform is chosen, decisions have to be made as to whether ledger maintenance is permissioned or public.
- Cross border functionality and inter-operability?

# CBDC Decision-Making Process Flow







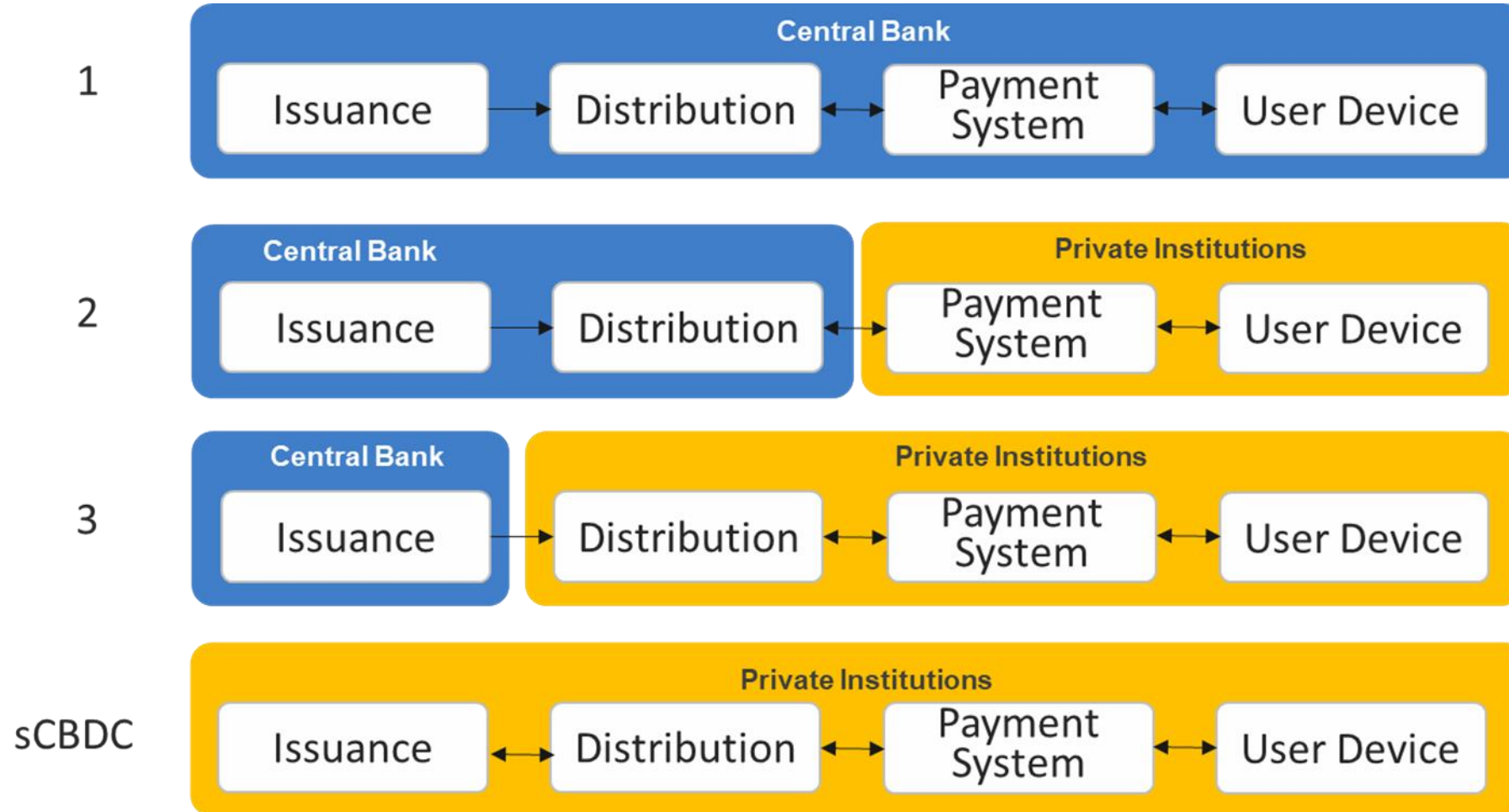
Discussion and Questions?

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# Annex

# Key Design Choice: Single vs Multi-Tier Operating Model



# CBDC Foundational Preconditions

